



Equity and Evidence: Data Tools to Inform Paid Family Leave Policymaking

January 28, 2021



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PRENATAL-TO-3 POLICY IMPACT CENTER

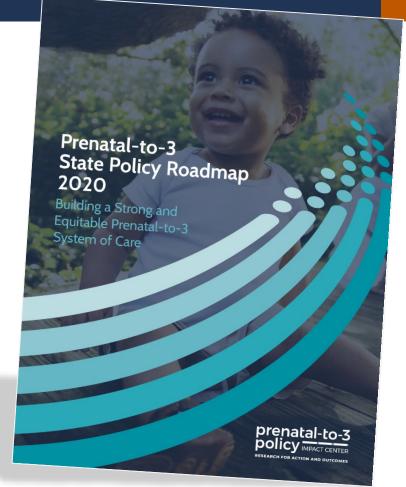
Research for Action and Outcomes

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2020 Prenatal-to-3
State Policy
Roadmap



State Policy Roadmap Framework



Eight Prenatal-to-3 Policy Goals



Families have access to necessary services through expanded eligibility, reduced administrative burden, and identification of needs and connection to services.



Parents are mentally and physically healthy, with particular attention paid to the perinatal period.



Parents have the skills and incentives for employment and the resources they need to balance working and parenting.



Children experience warm, nurturing, stimulating interactions with their parents that promote healthy development.



Parents have the financial and material resources they need to provide for their families



When children are not with their parents, they are in high-quality, nurturing, and safe environments.



Children are born healthy to healthy parents, and pregnancy experiences and birth outcomes are equitable.



Children's emotional, physical, and cognitive development is on track, and delays are identified and addressed early.

Five Policies and Six Strategies

EFFECTIVE POLICIES			EFFECTIVE STRATEGIES				
Expanded Income Eligibility for Health Insurance	State has adopted and fully implemented the Medicaid expansion under the ACA that includes coverage for most adults with incomes up to 138% of the federal poverty level.	Comprehensive Screening and Referral Programs	State has both evidence-based comprehensive screening and referral programs: Family Connects and Healthy Steps.				
Reduced Administrative Burden for SNAP	State's median recertification interval is 12 months or longer among households with SNAP-eligible children under age 18.	Child Care Subsidies	State base reimbursement rates (for infants and toddlers in center-based care and family child care) meet the federally recommended 75th percentile using a recent market rate survey.				
Paid Family Leave	State has adopted and fully implemented a paid family leave program of a minimum of 6 weeks following the birth, adoption, or the placement of a child into foster care.	Group Prenatal Care	State supports the implementation of group prenatal care financially through enhanced reimbursements for group prenatal care providers.				
State Minimum Wage	State has adopted and fully implemented a minimum wage of \$10 or greater.	Evidence-Based Home Visiting Programs	State supplements federal funding, and the estimated percentage of eligible children served by home visiting is at or above the median state value (7.3%).				
State Earned Income Tax Credit	State has adopted and fully implemented a refundable EITC of at least 10% of the federal EITC for all eligible families with any children under age 3.	Early Head Start	State supplements federal funding, and the estimated percentage of income-eligible children with access to EHS is at or above the median state value (8.9%).				
		Early Intervention Services	State has moderate or broad criteria to determine eligibility and serves children who are at risk for later delays or disabilities.				

Effective policies impact PN-3 goals and research provides clear legislative or regulatory action. Effective strategies have demonstrated impacts on PN-3 goals, but research provides no clear guidance for legislative action.

Policy/strategy is aligned with goal in column Policy/strategy does not align with goal in column (intentionally blank)

GOALS

To achieve a science-driven PN-3 goal:







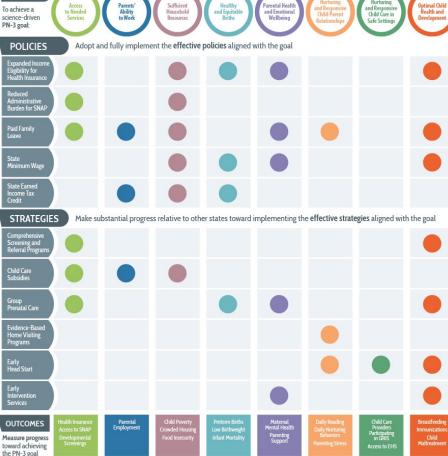






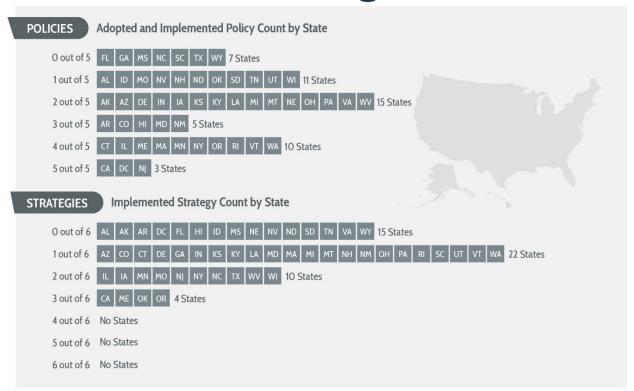
Prenatal-to-3 **State Policy**

Roadmap





State Progress





Have states adopted and fully implemented the effective policies?

		N	0		so	ME PROGRI	ESS		Υ	ES	
Policies	0	1	2	3	4	5	6	7	8	9	10
Expanded Income Eligibility for Health Insurance	5 states	4 states		3 states			2 states	3 states	4 states	28 states	2 states
Reduced Administrative Burden for SNAP	12 states					7 states		1 state	10 states	21 states	
Paid Family Leave		29 states		1 state	12 states	1 state	3 states				5 states
State Minimum Wage	9 states	2 states		10 states	3 states	4 states	4 states		1 state		18 states
State Earned Income Tax Credit	9 states	8 states		2 states	3 states	6 states	5 states	1 state	5 states		12 states

Have states made substantial progress relative to other states toward implementing the effective strategies?

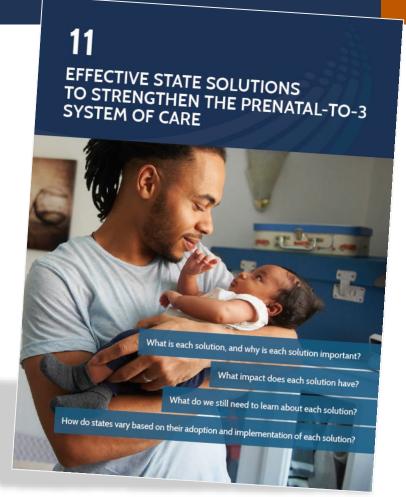
	LITTLE	TO NO PRO	GRESS	SC	OME PROGRE	SS		SUBSTANTIA	L PROGRESS	
Strategies	1	2	3	4	5	6	7	8	9	10
Comprehensive Screening and Referral Programs	21 states		5 states		14 states	3 states	7 states		1 state	
Child Care Subsidies	21 states		20 states		9 states		1 state			
Group Prenatal Care	16 states		11 states	1 state	9 states	4 states	2 states		8 states	
Evidence-Based Home Visiting	10 states		3 states		15 states		18 states		5 states	
Early Head Start	23 states		15 states	4 states	2 states		7 states			
Early Intervention Services	16 states			14 states		16 states	4 states		1 state	

Texas' Prenatal-to-3 Outcome Measures

Policy Goal	Outcome Measure	Worst State	Best State	Ran
	% Low-Income Women Uninsured	47.7% TX	5.4%	51
Access to Needed Services	% Eligible Families with Children < 18 Not Receiving SNAP	26.7% 19.8% TX	2.0%	48
	% Children < 3 Not Receiving Developmental Screening	76.1% • 58.9% TX	→ 38.8%	21
Parents' Ability to Work	% Children < 3 Without Any Full-Time Working Parent	37.0% • 27.5% TX	16.8%	31
	% Children < 3 in Poverty	30.8% • 22.3% TX	10.4%	38
Sufficient Household Resources	% Crowded Housing	38.1% • 25.5% TX	9.0%	45
	% Food Insecure	13.1% • 6.9% TX	0.9%	25
	% Preterm	14.2% 10.8% TX	7.8%	41
Healthy and Equitable Births	% Low Birthweight	12.1% 8.5% TX	5.9%	29
	# of Infant Deaths per 1,000 Births	8.3 5.5 TX	3.6	17
Parental Health and	% Poor Maternal Mental Health	10.2% 4.9% TX	1.2%	29
Emotional Wellbeing	% Low Parenting Support	26.0% TX	4.5%	47
	% Not Read to Daily	72.9% 71.1% TX	42.2%	48
Nurturing and Responsive Child- Parent Relationships	% Not Nurtured Daily	52.4% TX	27.7%	51
	% Parents Not Coping Very Well	44.0% • 25.	4% X 17.8%	10
Nurturing and Responsive Child Care in Safe Settings	% Providers Not in ORIS*	98.5% 88.9% TX	0.0%	
	% Children Without Access to EHS	95.6% TX	74.0%	50
	% Never Breastfed	35.3% • 15.2% TX	7.1%	27
Optimal Child Health and Development	% Not Fully Immunized by Age 3	38.4% • 27.7% TX	16.3%	28
	Maltreatment Rate per 1,000 Children < 3	41.4 18.4 TX	1.9	29

^{*}Thirteen states either do not report these data in the QRIS Compendium or have no statewide QRIS. This outcome is not ranked.

Policy Profile



*





PAID FAMILY LEAVE

A paid family leave program of a minimum of 6 weeks is an effective state POLICY to impact:



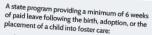












- · increases the likelihood and length of leavetaking for mothers and fathers;
- reduces racial disparities in leave-taking;
- · boosts maternal labor force attachment;
- · improves mothers' mental health;
- · fosters better child-parent relationships; and
- supports children's health and development.

6

states have adopted and fully implemented a paid family leave program of a minimum of 6 weeks following the birth. adoption, or the placement of a child into foster care.

A total of 10 states have adopted paid family leave policies of

WHAT IS PAID FAMILY LEAVE?

State paid family leave programs require employers to allow eligible parents time off from work to bond with a new child while receiving a portion of their wages. States allow parents to take between 4 and 12 weeks off of work, with pay varying based on a proportion of the employee's wages prior to taking leave. States also vary in eligibility requirements, job protection

* Updated

Examples of Impact of Paid Family Leave



- Access to paid family leave increased leave-taking by 5 weeks for mothers and 2 to 3 days for fathers (B)
- Among Black mothers, access to paid family leave led to a 10.6 percentage point increase in leave-taking; among White mothers, a 4 percentage point increase (N)



- Access to paid family leave led to a 5 to 8 percentage point increase in maternal labor force participation in the months surrounding birth (D)
- Access to paid family leave led to 7.1 more weeks worked by mothers in the second year of a child's life (B)
- Access to paid family leave led to a 13% increase in the likelihood of returning to prebirth employer in the year following birth (B)
- Access to paid family leave led to a 12.9 to 18.3 percentage point increase in the probability of mothers working 1 year following birth (B)



- Access to paid family leave led to a \$3,400 increase in household income (M)
- Access to paid family leave led to a 2 percentage point reduction in the poverty rate, with the
 greatest effect for less-educated, low-income, single mothers (M)

Examples of Impact of Paid Family Leave



- Access to paid family leave led to a 7 to 17 percentage point increase in mothers reporting very good or excellent mental health and a 3 to 5 percentage point increase in mothers reporting coping well with day-to-day demands of parenting (C)
- Access to paid family leave led to an 8.2 percentage point decline in the risk of being overweight and a 12 percentage point decline in any alcohol consumption (P)



- Access to paid family leave led to a 10% to 20% increase in parents who reported reading to infants 4+ days per week, depending on the group (C)
- Mothers who took paid leave reported going on outings with children 9.8 more times per month, and having breakfast with children 3.6 more times per week (A)



- Access to paid family leave led to a 1.3 percentage point increase in exclusive breastfeeding at age 6 months (G)
- Among Black mothers, access to paid family leave led to a 7.5 percentage point increase in initiating breastfeeding (K)
- Among low-income families, access to paid family leave led to a 5 to 7 percentage point decline
 in the likelihood of infants receiving late vaccinations (E)
- Access to paid family leave led to 2.8 fewer cases of pediatric abusive head trauma per 100,000 children under age 2, and 5.1 fewer cases per 100,000 children under age 1 (I)

*

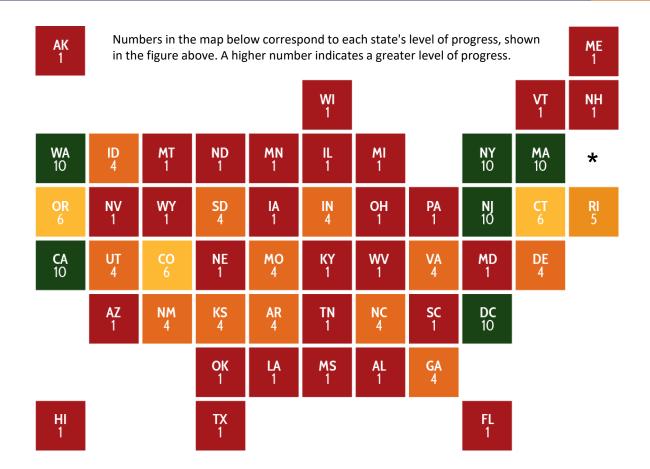


Have States Adopted and Fully Implemented a Paid Family Leave Program of a Minimum of 6 Weeks?

Progress		Detail	# of States
	10	Yes, and the state has adopted and fully implemented a paid family leave program that provides more than 6 weeks of benefits.	6
Yes	9		
Tes	8	Yes, the state has fully adopted and implemented a paid family leave program that provides a maximum of 6 weeks of benefits.	0
	7		
	6	No, but the state has enacted a paid family leave law that will provide at least 6 weeks of benefits once fully implemented.	3
Some Progress	5	No, but the state has a paid family leave program that provides fewer than 6 weeks of benefits.	1
	4	No, but the state has a paid family leave program for eligible state employees.	12
	3	No, but there has been considerable legislative initiative to adopt and implement a paid family leave program.	0
No	2		
	1	No, and there has been little legislative initiative to adopt and implement a paid family leave program.	29
Regressive	0		



* Updated





State Variation in Paid Family Leave: Number of Weeks, Benefit Value, and Benefit Timeline

	8	About 100% of the state average weekly wage	Already in effect.
Colorado 1	12		
		\$1,100 per week	Colorado voters approved a ballot measure to establish a paid family leave program in November 2020. Premiums will be effective in January 2023, and benefits will be effective in January 2024.
Connecticut 1	12	60 times the minimum fair wage	The state's paid family leave program was passed in 2019. Premiums will be implemented in 2021, and benefits will become effective in 2022.
District of Columbia	8	\$1,000 per week	Already in effect.
Massachusetts 1	12	\$850 per week	Already in effect.
New Jersey	12	70% of the state average weekly wage	Already in effect.
New York 1	0	67% of the state average weekly wage	Already in effect.
Oregon 1	12	120% of the state average weekly wage	The state enacted paid family leave legislation in 2019 through HB 2005. Premiums will be effective in January 2022, and benefits will be effective in January 2023.
Rhode Island	4	85% of the state average weekly wage for the preceding calendar year	Already in effect.
Washington 1	12	90% of the state average weekly wage	Already in effect.

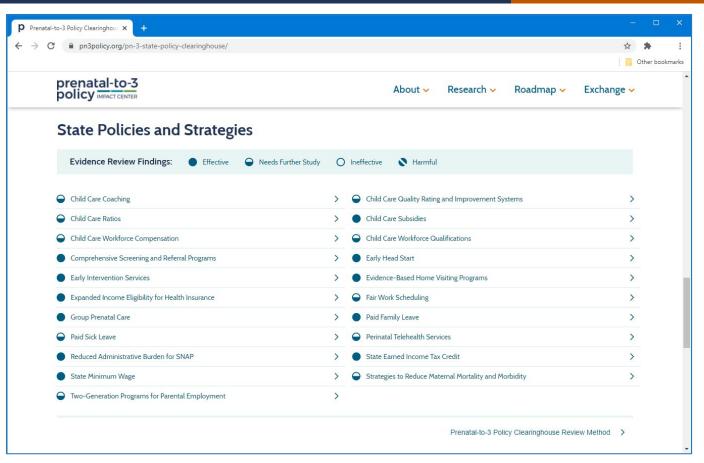
* Updated

States highlighted in blue have enacted and implemented a paid family leave policy of a minimum of 6 weeks.

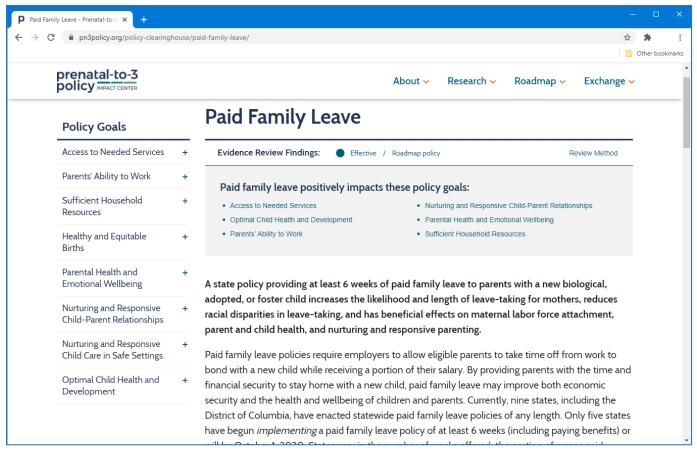
Source: State statutes and legislation on paid family leave, as of January 2021. For additional information, please refer to the Methods and Sources section of pn3policy.org.



Prenatal-to-3 Policy Clearinghouse



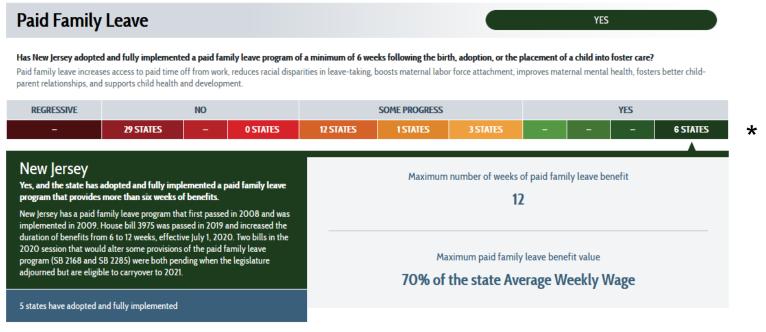
Evidence Review for Paid Family Leave





www.pn3policy.org/interactive

New Jersey Policies



* Updated

Data marked with a * should be interpreted with caution. For additional information regarding calculation details, data quality, and source data please refer to Methods and Sources.

Contact

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- Contact us: pn3exchange@austin.utexas.edu
- Follow on Twitter: @pn3policy and #pn3policy
- Subscribe for email updates: http://bit.ly/email_pn3



The Case For Paid Leave

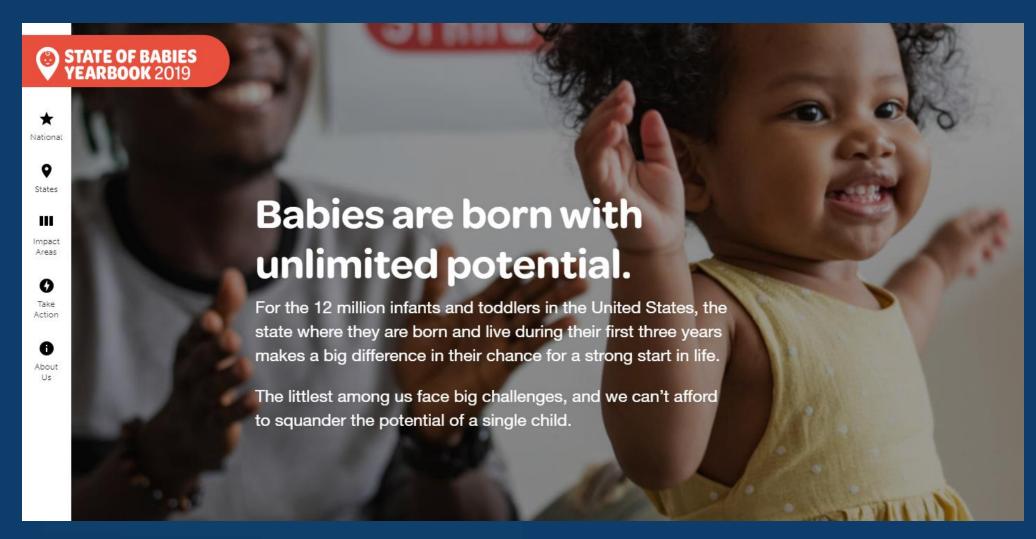
Equity and Evidence:
Data Tools to Inform Paid
Family Leave
Policymaking

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How Does PFML Benefit Babies?

- The first three years are foundational and environmental factors significantly impact development.
- All families benefit from parenting supports that promote stability.
- Because stability is inextricably tied to healthy development, we must ensure that the early childhood experience is well-resourced.

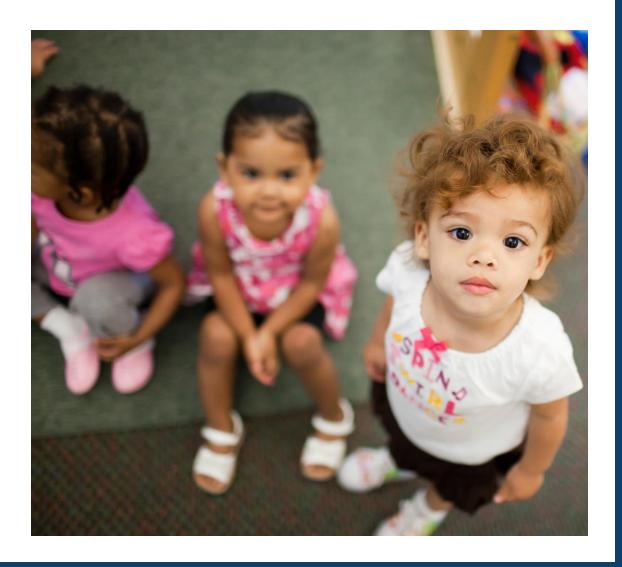




Centering Family Needs



- Without a paid leave policy, families are forced to make impossible choices and miss crucial moments.
- Centering equitable work practices in public policy helps families meet basic needs.



Data on State Policies

- Paid Family and Medical Leave is one of more than 60 indicators we use to help policymakers, advocates and stakeholders see babies and families behind the numbers.
- As of last year, only 9 states had a paid family leave program, and only 11 states required employers to provide sick days.
- The U.S. is nearly alone among the world's nations in its lack of a federal paid family leave policy.





Think Babies Campaign





Make their potential our priority.

What is Think Babies?

- ZERO TO THREE created the Think Babies campaign to bring nationwide attention to what babies and families need to thrive.
- Think Babies is a call to action for federal and state policymakers to prioritize the needs of infants, toddlers, and their families and invest in our future.





What Are We Learning From COVID-19?

- Temporary paid leave measures help families, but do not go far enough.
- Paid family and medical leave is a crucial safety net.
 Without it, our babies and their families face incredible uncertainty.









- In 2013, Rhode Island joined two pioneering states (CA and NJ) and became the 3rd state to establish a statemanaged paid family leave for workers.
- Our paid family leave program is called Temporary Caregivers Insurance (TCI).
- Like CA and NJ, our paid family leave program is built on our state's Temporary Disability Insurance (TDI) program, established in the 1940s





- In Rhode Island, both TDI and TCI are funded entirely through employee payroll reductions (no state or employer contribution).
- The TCI program provides job protection and 4 weeks of partial wage replacement for a new child (birth, adoption or foster care) or to care for a seriously ill family member.
- The TDI program provides partial wage replacement for disabling conditions including pregnancy complications (e.g. bed rest), severe maternal depression, and recovery from childbirth (usually, 6 weeks for a vaginal birth and 8 weeks for a c-section)





Advocacy Coalition

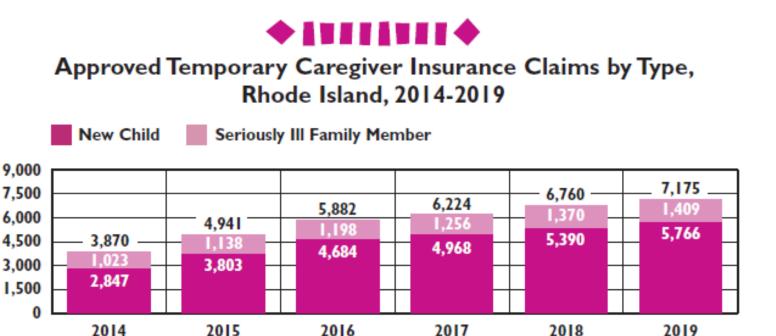
- Women's Fund of RI
- Economic Progress Institute
- Rhode Island KIDS COUNT
- RI Chapter of the American Academy of Pediatrics
- AARP
- The Senior Agenda
- Labor Unions
- Working Families Party
- Others



Earned Sick Leave in Rhode Island

- In 2017, Rhode Island passed an Earned Sick and Safe Leave law requiring that employers provide at least 5 days of earned sick time per year.
- Workers can take this leave for BOTH preventive health care and leave during routine illnesses for themselves and for family members, including children. This leave can also be taken for domestic violence issues (moves, court appearances, etc.)
- There are 13 well-child visits in the first three years of life and young children often experience 7 to 8 routine illnesses per year (croup, flu, stomach bugs, colds, conjunctivitis, Hand Foot and Mouth disease, etc.)
- There are about 8-12 routine prenatal care visits for pregnant people. More for higher risk pregnancies.



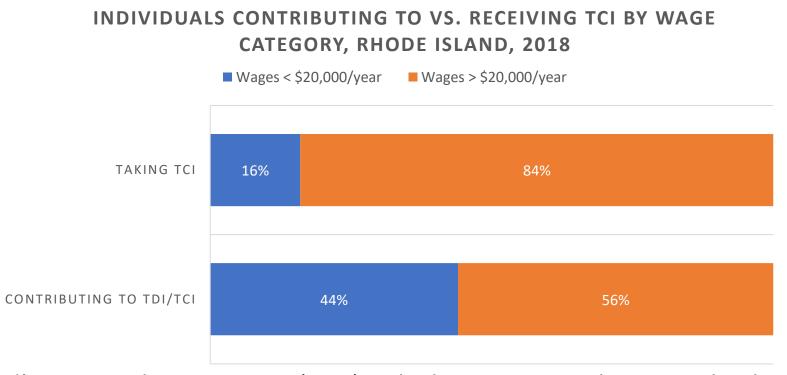


Source: Rhode Island Department of Labor and Training, TCI Program, 2014-2019

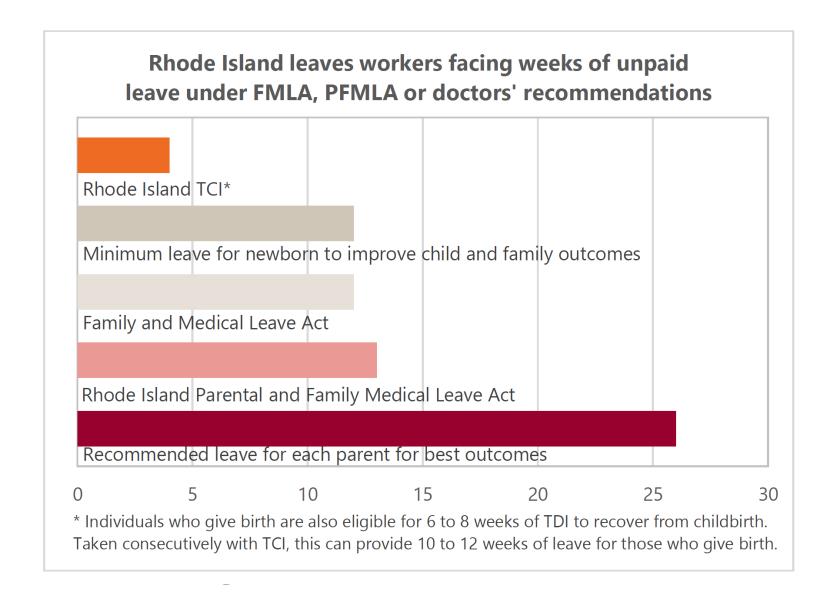
In 2019:

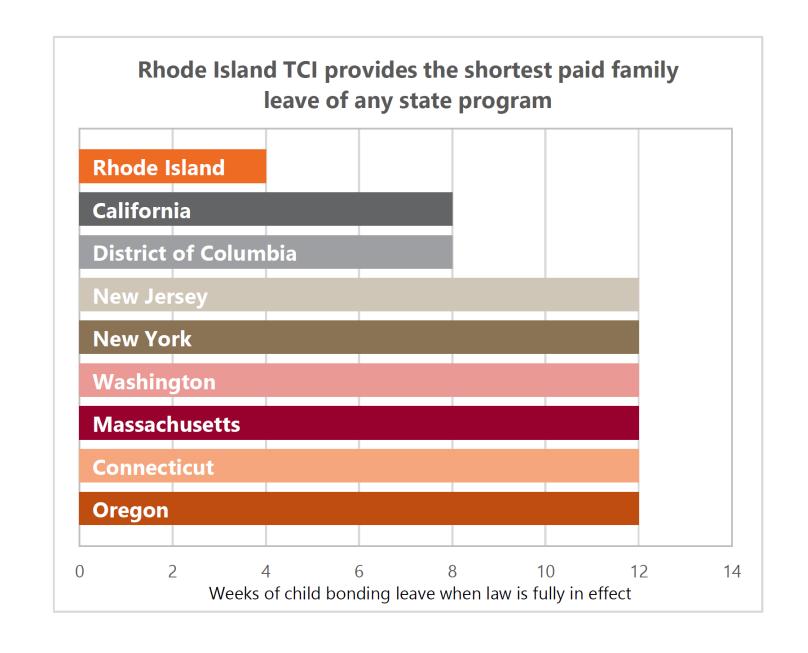
- 80% of approved claims were to bond with a new child and 20% were to care for a seriously ill family member
- Of the 5,766 approved claims to bond with a new child, 98% were for a newborn child and 2% were for a newly adopted, foster, or other child.
- 41% of approved claims to bond with a new child were filed by men and 59% were filed by women.

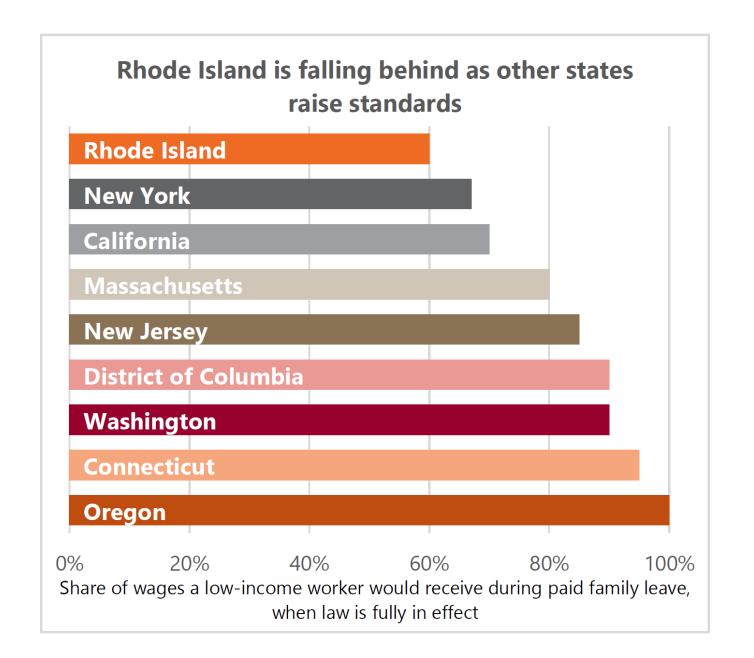




- Rhode Island's wage replacement rate (60%) is the lowest among the states that have launched or enacted a Paid Family Leave program.
- Low wage replacement rates limit use of paid family leave.









2021 LEGISLATIVE & BUDGET PRIORITIES

- Enact strong state and federal revenue policies.
- Pass the RI Child Care is Essential Act to improve access to high-quality, affordable child care.
- Pass the RI Early Educators Investment Act to establish goals for early educator wages.
- Improve our state's paid family leave program (Temporary Caregivers Insurance) by increasing wage replacement rates and extending the number of weeks to match national benchmarks.





2021 LEGISLATIVE & BUDGET PRIORITIES

- Cover community-based doula services through Medicaid and private health insurance.
- Address the staffing crisis for the RI Early Intervention program and our network of voluntary Family Home Visiting programs by increasing Medicaid rates.
- Maintain full state funding and children's access to RI Pre-K and Head Start.
- Vote to pass Question 3 and Question 5 on the March 2,
 2021 ballot to expand access to affordable housing and help early learning programs improve their facilities.





Helpful National Resources on Paid Family Leave

















How NCSL Strengthens Legislatures







NCSL provides trusted, nonpartisan policy research and analysis



Connections

NCSL links legislators and staff with each other and with experts



Training

NCSL delivers training tailored specifically for legislators and staff



State Voice in D.C.

NCSL represents and advocates on behalf of states on Capitol Hill



Meetings

NCSL meetings facilitate information exchange and policy discussions

Early Care and Education Project

Prenatal through Prekindergarten



Legislative Tracking

- ECE Legislative Tracking Database
- State Action on Coronavirus (COVID-19)

Writing

- Reports:
 - <u>Time Off to Care: State</u>
 Actions on Paid Family Leave
 - ECE State Budget Actions FY
 2020
- Magazine articles:
 - <u>Legislators, Infants and</u>
 <u>Toddlers</u>
 - Child Care a Necessity for Rebuilding the Economy

Convenings

- Virtual
- In-person

Timeline of Legislatively Enacted PFML in the States



2004

Calif. begins benefit payments

2008

N.J. enacts PFML 2013

R.I. enacts PFML 2018

N.Y. begins benefit payments

Mass. enacts PFML 2020

D.C. begins benefit payments

Wash. begins benefit payments

0-0-0-0-0-0-0-0-0

2016

PFML

N.Y. enacts

2002

Calif. becomes first state to enact PFML 2007

Wash. enacts PFML but does not fund or implement 2009

N.J. begins benefit payments

2014

R.I. begins benefit payments

2017

Wash. enacts and implements PFML

D.C. enacts PFML 2019

Conn. enacts PFML

Ore. enacts PFML

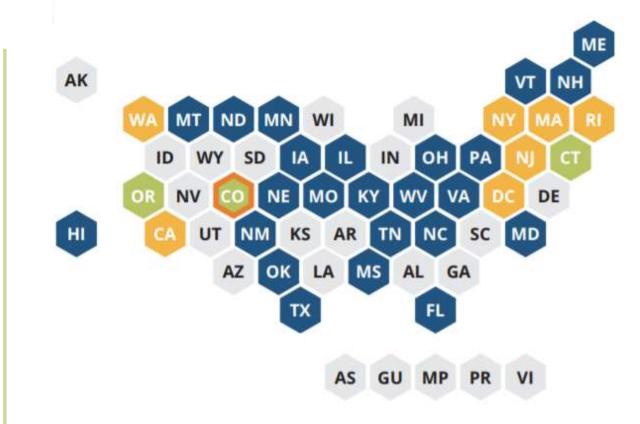
Mass., Conn. and Ore. are set to start paying their benefits in 2021, 2022, and 2023, respectively

2019 Paid Family Leave Proposals



In 2019, 24 states introduced paid leave legislation, and three states enacted laws

- Legislation introduced
- Legislation enacted
- Bill to study paid family leave and medical leave enacted
- Paid family and medical leave already in place



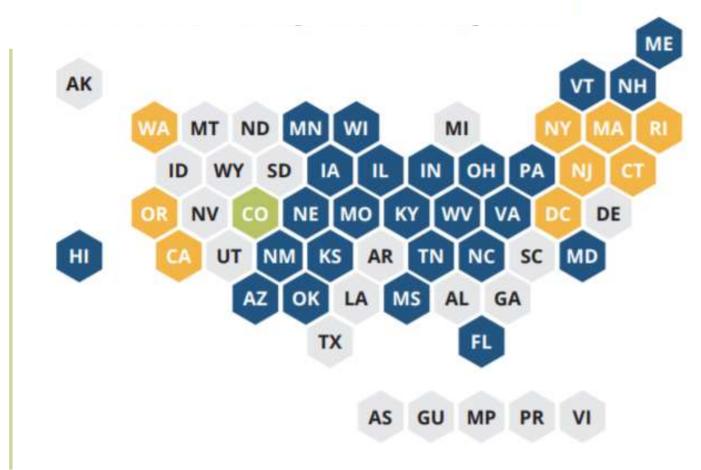
Source: NCSL, 2020

2020 Paid Family Leave Proposals



In 2020, 25 states introduced paid leave legislation, and one state enacted a law

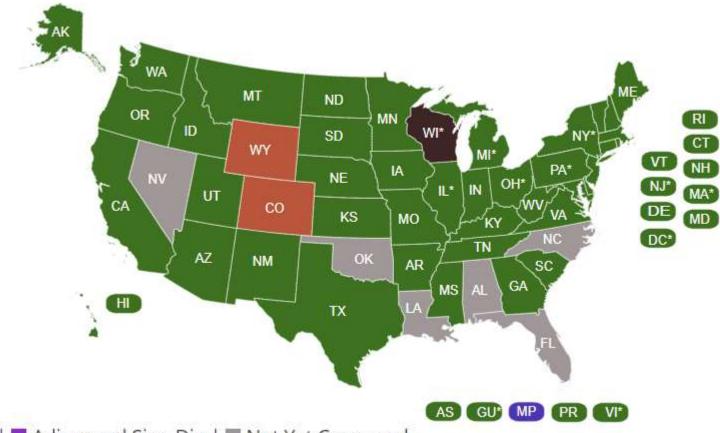
- Legislation introduced
- Legislation enacted
- Paid family and medical leave already in place



Source: NCSL, 2020

2021 State Legislative Session Calendar





■ Organizational Session | ■ Adjourned Sine Die | ■ Not Yet Convened

As of Jan. 25, 2021

- In Special Session | In Session | In Regular/Special Session
- Adjourned, Suspended or Postponed Related to COVID-19



State examples. Visit our <u>legislative database</u> under the topic *prenatal, infants and toddlers* for more.

Indiana

SB 313 | HB 1136

- Paid Family and Medical Leave Program
- Identical bills
- Bipartisan support on the House bill
 - Sponsor Democrat & Co-Sponsor Republican
- Funded by appropriations from the general assembly and payroll contributions
- Self-employed can opt in





State examples. Visit our <u>legislative database</u> under the topic *prenatal, infants and toddlers* for more.

Nebraska

LB 290

- Adopt the Paid Family and Medical Leave Insurance Act
- Comprehensive paid family and medical leave program
- 11 co-sponsors
- Fund to consist of private donations, money transferred and contributions from covered employers

LB 459

- Change provisions relating to the cigarette tax
- \$30 Million for upfront administrative costs of PFML program





State examples. Visit our <u>legislative database</u> under the topic *prenatal, infants and toddlers* for more.

New Mexico

HB 38

- Paid Family & Medical Leave Act
- Public, private and self-employed can opt into the program
- Low-income individuals to receive a higher percentage of their income than higher earners
- Creation of a temporary advisory committee





State examples. Visit our <u>legislative database</u> under the topic *prenatal, infants and toddlers* for more.

Arizona

HB 2264

- Paid parental leave for state employees only
- One of a handful of leave related legislation
- 6-weeks of paid leave due to birth, adoption or placement on a child



South Carolina

SB 11 | HB 3560

- Paid parental leave for state employees
- Identical bills
- 12-weeks paid to any full-time state employee due to birth or adoption



NCSL resources

- Report | Fall 2020
 <u>Time Off to Care: State Actions on</u>
 <u>Paid Family Leave</u>
- Legislative Database
- Leave Related Webpages
 - Employee Leave Overview
 - Paid Family Leave Resources
 - Paid Sick Leave
- Results-Driven Governing
 - Overview
 - Report <u>The ABC's of Evidence-</u> Informed Policymaking



Feel free to connect

Alison May
Early Care and Education Policy Associate



Resources

- Prenatal-to-3 Policy Impact Center
 - Prenatal-to-3 State Policy Roadmap
 - Resources on the Evidence on Paid Family Leave
- ZERO TO THREE
 - The Child Development Case for a National Paid Family and Medical Leave Program
 - Paid Leave Advocacy Toolkit
 - State of Babies Yearbook
- Family Forward
 - <u>Family Forward Website</u>
- Rhode Island Kids Count
 - Rhode Island Kids Count Website
- NCSL
 - <u>Time off to Care: State Actions on Paid Family Leave</u>
 - Early Care and Education Bill Tracking Legislative Database
 - Results-Driven Governing at NCSL



