



The Safe Babies Approach Evidence and Impact



The Safe Babies Approach

Safe Babies, a program of ZERO TO THREE™, meets the needs of babies and toddlers under court jurisdiction by implementing a team-based approach, rooted in the science of early childhood development. Safe Babies focuses on the urgent developmental needs of young children during all planning and decision-making to strengthen early relationships with parents and caregivers and to

create safe, stable, and nurturing environments for babies and toddlers. While the Safe Babies approach is anchored in the court system, it is an entry point for cross-system collaboration and system building to effectively serve very young children and their families across the promotion, prevention, and treatment continuum.

Impact on Collaboration

Research on effective implementation of new practices has shown that trusting relationships among partners are essential for successful implementation, innovation, and system building (Bartley et al., 2022; Metz et al., 2022; Milligan et al., 2022). Findings from a national multisite evaluation found that self-reported collaboration markedly improved among cross-system partners implementing the Safe Babies approach (Casanueva et al., 2023). The evaluation examined collaboration at the start of the Safe Babies

implementation process and towards the

end of the project period (approximately

At follow-up, partners more strongly endorsed critical indicators of **collaboration** including that:

- the right people were at the table,
- the Safe Babies approach was a benefit to their organization,
- the **time was right** for implementing the approach, and
- partners had respect for one another.

Partners also reported an **increased awareness** of infant and early childhood mental health and the impact of trauma on young children and their families. Collaboration was also reported as leading to **greater streamlining of services and supports** so that child and family needs were met sooner.

2 years later).

Distinctions

In 2022, the Safe Babies approach received the Association of Maternal & Child Health Programs (AMCHP) 2022 Innovation Hub Empowerment and Partnership Award, which recognizes programs that have demonstrated a positive difference in the maternal and child health field.

The Safe Babies approach is recognized as a Best Practice in the **AMCHP Innovation Hub**, which is an online platform that provides the resources and tools to explore, build, and share effective work grounded in evidence that contributes to improving the health and wellbeing of maternal and child health populations and their communities.

The Safe Babies approach is recognized as having high child welfare relevance and promising research evidence by the <u>California Evidence-Based</u> <u>Clearinghouse for Child Welfare</u> (<u>CEBC</u>). NOTE: The entry for the Safe Babies approach is currently being updated in the CEBC.

Child and Family Outcomes

The following tables provide a summary of Safe Babies approach outcomes in key domains for children 0-3 years and their parents.



Safety

Overall impact: The rate of maltreatment recurrence is consistently far lower than the national performance on this indicator, as calculated by the Children's Bureau.

Results	Type of Evidence	Citation
Repeat maltreatment rate was 0.7% within 12 months compared with the national performance of 9.1%.	National evaluation (2015- 2018)	QIC-ITCT, 2018b; ACF, 2015
Repeat maltreatment rates below national performance indicators.	National evaluations	ACF, 2014, 2015; Casanueva et al., 2019; Hafford & DeSantis, 2009
During the height of the COVID-19 pandemic, the repeat maltreatment rate within 12 months among Safe Babies families increased to 3.6%, but this was far lower than comparison counties and the national performance of 9.7%. Additionally, the likelihood of recurrence was significantly lower for Safe Babies children than in comparison counties (OR=.36, p < .01).	Quasi-experimental study comparing recurrence outcomes for Safe Babies children with a matched group of children from comparison counties without a Safe Babies site (counties matched on the CDC Social Vulnerability Index) - using data from a national evaluation	Casanueva et al., 2023; ACF, 2022a

Child and Family Outcomes

Time to and Type of Permanency

Overall impact: Infants and toddlers supported by the Safe Babies approach reach positive permanency outcomes faster than babies and toddlers in the general foster care population.

Results	Type of Evidence	Citation
Safe Babies children exited the child welfare system faster than children in a comparison group - for all types of exits including reunification, adoption, and relative custodian/guardianship.	Two rigorous quasi- experimental studies using a matched comparison group from the National Survey of Child and Adolescent Well-being	Casanueva et al., 2024; McCombs- Thornton & Foster, 2012
Safe Babies children were nearly two times (1.6) as likely to exit foster care to permanency compared with children in the general foster care population.	Quasi-experimental study	Casanueva et al., 2024
Safe Babies children spent less time in foster care compared with children in a control group.	Retrospective multisite study, using a natural experiment design in which control cases were assigned by the court system to traditional dependency court judges	Faria et al., 2020

Placement Stability

Overall impact: Infants and toddlers supported by the Safe Babies approach experience fewer disruptions in early caregiving relationships.

Results	Type of Evidence	Citation
Safe Babies children experienced greater placement stability compared with national child welfare performance outcomes: 94.2% who were in out of home care for less than 12 months had no more than two placements (compared to the national median rate of 83%); 79.4% in out of home care for 12-23 months had no more than two placements (compared to the national median rate of 65%).	National evaluation (2015-2018)	Casanueva et al., 2019; ACF, 2022b

3

Child and Family Outcomes

Access to Services: Child Developmental Health

Overall impact: Infants and toddlers supported by the Safe Babies approach receive timely, effective services that promote their health.

Results	Type of Evidence	Citation
The majority of Safe Babies children (83% or more) in need of developmental screenings, Early Intervention services, and evidence-based intervention to repair and strengthen the child-parent relationship received services within 60 or fewer days.	National evaluation (2015-2018)	Casanueva et al., 2019
Children in Safe Babies sites received needed physical health services within a month of referral, providing a robust buffer supporting the health of very young children in the face of a severely reduced service landscape during the pandemic.	Study conducted during the COVID-19 pandemic	Casanueva et al., 2025
80% of children in Safe Babies sites—who are all considered children with special health care needs (CSHCN) due to their increased risk for physical, developmental, behavioral, or mental health conditions—experienced quality, continuous pediatric preventive care (key features of a medical home). This is nearly twice the percentage of CSHCN (age 0-5) with a medical home, as reported on the 2021 National Survey of Children's Health.	MCHB performance measure data	National Resource Center for the ITCP, 2021- 2022; Child and Adolescent Health Measurement Initiative, 2021

Access to Services: Parent Well-Being

Overall impact: Parents of infants and toddlers supported by the Safe Babies approach receive timely, effective services that support their health and well-being.

Results	Type of Evidence	Citation
Parents received needed services, including mental health and substance use disorder treatment, within 30 or fewer days – the same timeliness that parents experienced at Safe Babies sites prior to the pandemic.	Study conducted during the COVID-19 pandemic	Casanueva et al., 2022
Among parents with substance use disorders (SUD), 85.1% received an appointment for SUD treatment within 30 days; 73.8% received their first appointment within a week. For parents in need of mental health services, 80.1% received an appointment within 30 days.	National evaluation (2015-2018)	QIC-ITCT, 2018b

References

Administration for Children and Families, Children's Bureau. (2014, November 6). *Child Welfare Outcomes 2009-2012: Report to Congress*. Washington, DC: Department of Health and Human Services. https://www.acf.hhs.gov/archive/cb/report/child-welfare-outcomes-2009-2012-report-congress.

Administration for Children and Families, Children's Bureau. (2015, May 13). Final notice of Statewide Data Indicators and National Standards for Child and Family Services Reviews. Corrected Federal Register Announcement. Washington, DC: Department of Health and Human Services. https://www.acf.hhs.gov/sites/default/files/documents/cb/round3_cfsr_executive_summary.pdf.

Administration for Children and Families, Children's Bureau. (2022a, February 16). *Round 4 of the CFSRs.* Washington, DC: Department of Health and Human Services. <u>Round 4 of the CFSRs | The Administration for Children and Families (hhs.gov)</u>.

Administration for Children and Families, Children's Bureau. (2022b, September 13). *Child Welfare Outcomes 2019: Report to Congress.* Washington, DC: Department of Health and Human Services. https://www.acf.hhs.gov/cb/report/cwo-2019.

Bartley, L., Metz, A., & Fleming, W.O. (2022). What implementation strategies are relational? Using Relational Theory to explore the ERIC implementation strategies. *Frontiers of Health Service, 2*. https://doi.org/10.3389/frhs.2022.913585.

Casanueva, C., Harris, S., Carr, C., Burfiend, C., & Smith, K. (2019). Evaluation in multiple sites of the Safe Babies Court Team approach. *Child Welfare*, *97*(1), 85-108. https://www.jstor.org/stable/48623578.

Casanueva, C., Kluckman, M., Harris, S., Brown, J., & Fraser, J.G. (2022). Supporting parents' services access during the COVID-19 pandemic through the Infant-Toddler Court Program. *Maternal and Child Health Journal*, 26, 2377-2384.

Casanueva, C., Kluckman, M., Harris, S., Domanico, R., & Fraser, J.G. (2025). Supporting young children's access to services during the COVID-19 Pandemic through the collaborative practice of Infant-Toddler Court Teams. [In press]



Casanueva, C., Harris, S., Domanico, R., Williams, J., & Adeeb, J. (2023). *Final evaluation report of the Infant-Toddler Court Program*. Research Triangle Park, NC: RTI International.

Casanueva, C., Williams, J., Kluckman, M., Harris, S., & Fraser, J.G. (2024). The effect of the ZERO TO THREE Infant-Toddler Court Teams on type and time of exits from out-of-home care: A new study ten years after the first competing risks analysis. *Children and Youth Services Review, 156.* https://doi.org/10.1016/j.childyouth.2023.107327.

Child and Adolescent Health Measurement Initiative (2021). 2020-2021 National Survey of Children's Health. Data Resource Center for Child and Adolescent Health supported by the U.S. Department of Health and Human Services, Health Resources and Services Administration (HRSA), Maternal and Child Health Bureau (MCHB). https://www.childhealthdata.org/browse/survey?s=28y=43&r=1.

Faria, A-M, Bowdon, J., Turner, J.C., Pan, J., et al. (2020, October). The Safe Babies Court Team evaluation: Changing the trajectories of children in foster care. American Institutes for Research. Washington, DC.

References (continued)

Hafford, C., & DeSantis, J. (2009, October). *Evaluation of the court teams for maltreated infants and toddlers: Final report*. Office of Justice Grant No. 2006-MU-MU-0665. Arlington, VA: James Bell Associates.

McCombs-Thornton, K.L., & Foster, E.M. (2012). The effect of the ZERO TO THREE Court Teams initiative on types of exits from the foster care system: A competing risks analysis. *Children and Youth Services Review, 34*(1), 169-178.

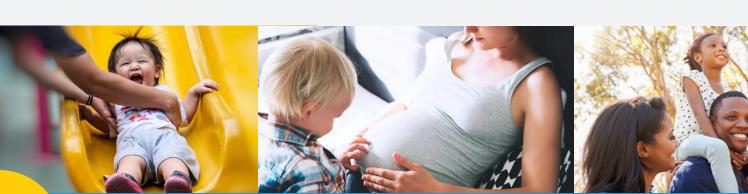
Metz, A., Jensen, T., Farley, A., Boaz, A., Bartley, L., & Villodas, M. (2022). Building trusting relationships to support implementation: A proposed theoretical model. *Frontiers in Health Services, 2*. https://doi.org/10.3389/frhs.2022.894599.

Milligan, K., Zerda, J., & Kania, J. (2022). *The relational work of systems change*. Stanford Social Innovation Review. https://ssir.org/articles/entry/the_relational_work_of_systems_change.

National Resource Center for the Infant-Toddler Court Program. (2021-2022). *Safe Babies Program National Database* (Unpublished raw data). ZERO TO THREE.

Quality Improvement Center for Research-Based Infant-Toddler Court Teams (QIC-ITCT). (2018a). *Adverse childhood experiences, family risk factors, and child permanency outcomes of very young children involved in Safe Babies Court Team™ sites* [Research Brief]. Washington, DC: U.S. DHHS, Administration for Children, Youth and Families, Children's Bureau.

Quality Improvement Center for Research-Based Infant-Toddler Court Teams (QIC-ITCT). (2018b). *Making a difference in the lives of families: The Safe Babies Court Team* approach. [Infographic]. Washington, DC: U.S. DHHS, Administration for Children, Youth and Families, Children's Bureau.



The Research and Evaluation team is available for support in understanding and interpreting the evidence base for the Safe Babies approach. If you or your State and Site partners have questions or evaluation-related needs, email safebabies@zerotothree.org.





ZERO TO THREE deeply appreciates Ballmer Group for its generous support of our work to scale the Safe Babies approach. We'd like to especially thank Connie Ballmer for her vision and commitment to transforming the child welfare system so that all babies thrive. Ballmer Group is committed to improving economic mobility for children and families in the United States, funding leaders and organizations that have demonstrated the ability to reshape opportunity and reduce systemic inequities.